UNALLOCATED EXPENSE & REVENUE (090)

DEPARTMENT DESCRIPTION

The Unallocated Expense budget records expenses that are not attributable to specific operating departments. Expense items include:

- The Contingency Account (a provision for unexpected expenditures which may arise during the year)
- Reserve for Compensated Absences
- The county's contribution to the Rochester-Genesee Regional Transportation Authority
- Water Authority debt service (which is fully reimbursed by the Monroe County Water Authority)
- County Debt Service expenses which are not distributed to departments
- Insurances (the costs of which are distributed to operating departments through interdepartmental charges)

BUDGET SUMMARY

		Amended Budget 2002	Budget 2003
Appropriations			
County General		2,208,342	4,410,436
Contributions to Other Funds		1,223,347	705,305
Contribution to RGRTA		3,524,160	3,524,160
Debt Service - Water Authority		4,418,480	4,229,208
Civic Center Garage		1,583,322	1,390,225
Debt Service-Medical Examiner/Lab Building		318,820	320,673
Debt Service-Resource Recovery Facility		596,510	89,150
Debt Service-Greater Rochester Outdoor Sports Facility		1,674,765	1,677,688
Insurances	_	8,556,400	10,232,445
	Total	24,104,146	26,579,290
Revenue			
Debt Redemption - Water Authority		4,418,480	4,229,208
Commissions, Civic Center Garage		5,900,000	1,400,000
Reimbursement for Expense-Greater Rochester			
Outdoor Sports Facility		1,674,765	1,677,688
Insurance Charges		8,556,400	10,232,445
Appropriated Fund Balance-Debt Service Reserve	_	596,510	89,150
	Total	21,146,155	17,628,491
Net County Support		2,957,991	8,950,799

BUDGET HIGHLIGHTS

The 2003 Adopted Budget reflects amendments made by the County Legislature. These changes are described in the Legislative Action section of the Budget document.

DEPARTMENT: Unallocated Expense (090)
DIVISION: County General (9001 & 9097)

DIVISION DESCRIPTION

Several appropriations in the county budget are not allocated to particular departments. These appropriations include the Contingency Account, erroneous assessments, memberships by the county in certain organizations, the reserve for compensated absences, expenses associated with the issuance of certain bonds or notes, etc.

BUDGET SUMMARY

BODOLT COMMAKT	Amended Budget 2002	Budget 2003
Appropriations		
Contingency Account	281,500	2,150,000
Reserve for Compensated Absences	50,000	50,000
Erroneous Assessments	700,000	500,000
Other Expenses	1,176,842	1,710,436
Total	2,208,342	4,410,436
Net County Support	2,208,342	4,410,436

BUDGET HIGHLIGHTS

Variances in funding levels are referenced in the appropriations descriptions on the next page.

APPROPRIATIONS DESCRIPTIONS

\$281,500

2002

2003

Contingency Account

\$2,150,000

The Contingency Account provides for unexpected expenses which may arise during the year. The account is established and administered in accordance with Article IV of the County Administrative Code. Expenditures against this account require approval by the County Legislature. Of the \$316,500 appropriated in the 2002 Adopted Budget, as of the end of August 2002, \$35,000 was transferred to other departments to be spent for purposes authorized by the Legislature. A balance of \$281,500 remains. Funding has been increased in 2003, reflecting an amendment made by the County Legislature.

Reserve for Compensated Absences

\$50,000

\$50,000

Union contracts provide for county employees to accumulate an aggregate of 80 days of compensated absences. A maximum of 40 days is allowed for unused vacation time, and for employees at pay group 16 and lower, a total of 40 days may be accumulated for unpaid overtime. Generally accepted accounting principles for government units require that a current portion of this liability be recognized.

Erroneous Assessments

\$700,000

\$500.000

Repayments of property tax that result from factual or recording errors or failures to comply with certain legal requirements are budgeted in this expense object along with successful challenges to assessments.

Other Expenses

\$1,176,842

\$1,710,436

This category includes expenses for memberships by the county in organizations, the costs associated with the issuance of bonds and notes, taxes and assessments paid on county-owned properties acquired after the taxable status date, the employee benefit parking program and debt service on County General borrowings.

DIVISION: Contributions To Other Funds (9020)

DIVISION DESCRIPTION

The Facilities Management Division provides office space, building maintenance, and utilities to operating departments. Each building charges user departments for the above services based upon a percentage of space occupied by the users. Generally, revenues to the buildings from user departments do not support the entire cost of operating every building. Therefore, a contribution from the general fund is required to balance these Internal Service funds.

	Amended Budget 2002	Budget 2003
<u>Appropriations</u>		
Interfund Contributions:		
County Office Building	136,141	80,766
CityPlace	347,228	370,610
Hall of Justice	234,559	112,614
H/SS Building	10,147	50,000
Iola Building & Grounds	427,149	48,881
Iola Powerhouse	68,123	42,434
Total	1,223,347	705,305
Revenue	0	0
Net County Support	1,223,347	705,305

DIVISION: Contribution to the Rochester-Genesee Regional

Transportation Authority (9025)

DIVISION DESCRIPTION

The county provides assistance to support the operating costs of the Authority's subsidiary, the Regional Transit Service. The level of county assistance is mandated under Article 2, Section 18-b of the New York State Transportation Law as the local match to operating assistance provided by the State of New York.

BODGET SOMMANT	Amended Budget 2002	Budget 2003
Appropriations Expenses Total	3,524,160 3,524,160	3,524,160 3,524,160
<u>Revenue</u>	0	0
Net County Support	3,524,160	3,524,160

DIVISION: Debt Service-Water Authority (3597)

DIVISION DESCRIPTION

In 1969, the County Legislature agreed to issue \$27 million in bonds on behalf of the Monroe County Water Authority to finance construction projects. Since that time, the Water Authority annually submits project proposals to the county for inclusion in the Capital Improvement Program. The county has been able to borrow at interest rates lower than the Water Authority would have been able to obtain. The Water Authority repays the county the amount of debt principal and interest costs paid each year by the county on the Authority's behalf. This agreement helps reduce the cost of providing water treatment and distribution facilities in the county.

		Amended Budget 2002	Budget 2003
<u>Appropriations</u>			
Principal on Debt		3,184,715	3,147,211
Interest on Debt		1,233,765	1,081,997
Т	otal	4,418,480	4,229,208
Revenue			
Debt Redemption		4,418,480	4,229,208
Т	otal	4,418,480	4,229,208
Net County Support		0	0

DIVISION: Civic Center Garage - Debt Service (4597)

DIVISION: Civic Center Garage O&M (Interfund Transfer) (9045)

SECTION DESCRIPTION

This account provides funding for the maintenance and operation (including utilities) of the parking garage located within the Civic Center Complex. It also provides funding for debt service related to the construction and repair of the garage. The staffing and management of parking operations is provided through an agreement with a contractor.

BUDGET SUMMARY

	Amended Budget 2002	Budget 2003
<u>Appropriations</u>		
Principal on Debt	203,938	211,210
Interest on Debt	116,752	107,364
Interfund Transfers	1,262,632	1,071,651
Total	1,583,322	1,390,225
Revenue Civic Center Garage Commissions	5,900,000	1,400,000
·		
Total	5,900,000	1,400,000
Net County Support	(4,316,678)	(9,775)

BUDGET HIGHLIGHTS

Interfund Transfers reflects a decrease in interdepartmental charges to the Civic Center Complex, and a decrease in the net cost of operating the Civic Center Complex.

The 2002 **Revenue** reflects the anticipated restructuring and enhancements to the management agreement with the operator of the facility.

DIVISION: Debt Service - Medical Examiner/Lab Building (5897)

DIVISION DESCRIPTION

The Environmental Health Lab and Medical Examiner facility was completed in the fall of 1993. The Medical Examiner's Office is the focal point for the investigation, collection, analysis and dissemination of "medicolegal" information for Monroe County and several surrounding counties. The facility provides an improved level of support to meet the needs of physicians, other health care professionals, law enforcement officials, and family members of decedents.

Note: Revenues associated with the use of the facility by the Medical Examiner and the Environmental Health Lab are budgeted as Miscellaneous Revenue within Unallocated Revenue, Agency 090, Organization 9001 (County General).

BUDGET	SUMMARY
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	Amended Budget 2002	Budget 2003
<u>Appropriations</u>		
Principal on Debt	224,115	224,976
Interest on Debt	94,705	95,697
Total	318,820	320,673
Revenue	0	0
Net County Support	318,820	320,673

DIVISION: Debt Service - Resource Recovery Facility (8297)

DIVISION DESCRIPTION

The Resource Recovery Facility has ceased operation and is no longer an active part of the county's solid waste management program. Debt service on the construction fund is included in a separate account as an unallocated expense rather than as a solid waste program expense because the facility is inactive. The county's auditor recommended this change in the audit of the 1992 financial statements.

		Amended Budget 2002	Budget 2003
<u>Appropriations</u>			
Principal on Debt		540,632	56,611
Interest on Debt		55,878	32,539
	Total	596,510	89,150
Revenue			
Appropriated Fund Balance - Debt Service Reserve	_	596,510	89,150
	Total	596,510	89,150
Net County Support		0	0

DIVISION: Debt Service - Greater Rochester Outdoor

Sports Facility (1497)

DIVISION DESCRIPTION

The county has incurred debt service expenses for a share of the total cost of construction of the Frontier Field outdoor stadium used primarily by the Rochester Red Wings baseball team. The agreement with the non-profit organization, Rochester Community Baseball, Inc., provides for repayment of this cost from revenues generated by events at the facility. This debt service expense also includes the cost of the purchase of the former outdoor sports facility, Silver Stadium.

	Amended Budget 2002	Budget 2003
<u>Appropriations</u>		
Principal on Debt	490,705	525,054
Interest on Debt	1,184,060	1,152,634
Total	1,674,765	1,677,688
Revenue		
Reimbursement for Expense	1,674,765	1,677,688
Total	1,674,765	1,677,688
Net County Support	0	0

DIVISION: Insurances (9100)

DIVISION DESCRIPTION

The Insurances division serves as a cost center for the financial management of the county's four self-insurance programs: Workers' Compensation, Unemployment, Liability and Dental. These programs are part of a modified self-insured approach used by the county which combines direct payment of judgments and claims with the purchase of certain policies that afford coverage against extraordinarily high claims. The insurance budgets are composed of estimates for direct payments of claims, premiums for policies against "excess claims" and other specific types of liability coverage such as property damage, and administrative costs including professional service contracts. While there are no personnel directly assigned to this division, there is a charge from the Law Department for staff time required for the administration of insurance policies and the litigation of cases. The cost of maintaining the county's insurance programs is distributed to departments through interdepartmental charges.

	Amended Budget 2002	Budget 2003
Appropriations		
Workers' Compensation	3,864,640	3,997,000
Unemployment Insurance	350,000	1,368,750
Liability Insurance	1,535,188	1,704,489
Dental Insurance	2,741,572	3,097,206
Risk Management Fund	65,000	65,000
Total	8,556,400	10,232,445
Revenue		
Charges to Other Funds	8,480,400	10,156,445
Participant Contribution to Dental Plan	76,000	76,000
Total	8,556,400	10,232,445
Net County Support	0	0

SECTION DESCRIPTIONS

\$3.864.640

2003

Workers' Compensation (9101)

2002

\$3,997,000

Monroe County is self-insured for routine compensation claims from county employees who have been injured on the job. In addition to the annual appropriation to cover the estimated expense for these claims, the county maintains an insurance policy to meet the expenses of extraordinary claims. The cost of the Workers' Compensation self-insurance program is charged to each department on the basis of the relative cost of claims which each department has experienced in the recent past.

Unemployment Insurance (9105)

\$350,000

\$1,368,750

In 1976, amendments to the Federal Unemployment Tax Act extended eligibility for unemployment compensation to government employees. The county has chosen to meet these costs by reimbursing the state for the actual costs for benefits paid to former employees rather than paying the state system a 4.4% premium on the first \$7,000 earned by each county employee. The costs of the unemployment benefit self-insurance program are charged back to each county activity based on its share of the total county payroll.

Liability Insurance (9110)

\$1.535.188

\$1.704.489

Monroe County is self-insured against routine general and vehicle liability claims, and it maintains an insurance policy which covers only extraordinary claims. This program is administered by the Law Department with the administrative costs charged back to the program. County departments are charged their share of the cost of the total liability program in proportion to their share of the total county payroll.

Dental Insurance (9115)

\$2.741.572

\$3.097.206

Since January 1980, all county employees are able to receive dental insurance coverage as a fringe benefit. In 1996, the maximum annual benefit was increased to \$1,000 per employee and each employee's dependents. This program is self-insured and the cost is charged to each county department as a cost per employee.

Risk Management Fund (9120)

\$65,000

\$65,000

The county maintains a risk management fund for payment of tort claims and judgments for which it is self insured. The budget reflects the estimated insurance premium expense.

DEPARTMENT: Unallocated Revenue (090)

DIVISION: County General (9001)

DIVISION DESCRIPTION

The Unallocated Revenue budget records revenues that are not attributable to specific operating departments. Unallocated revenues include the real property tax, sales tax, payments in lieu of taxes, interest earned on investments and other revenue sources unrelated to department operations.

In total, the Unallocated Revenues make up the "Net County Support" amounts which appear in the Budget Summary of each department.

BUDGET SUMMARY

		Amended Budget 2002	Budget 2003
Revenue			
Property Tax Penalties		4,500,000	3,800,000
Payments in Lieu of Tax		5,160,000	4,800,000
Sales Tax - County Share of First 3%		49,438,714	48,821,331
Sales Tax - Additional 1%		67,847,070	67,003,752
Interest & Earnings - General Fund		4,890,000	1,800,000
OTB Distributed Earnings		1,150,000	1,150,000
Refund Prior Year Expense		3,063,224	5,250,000
MMIS Deposit Earnings		300,000	100,000
Miscellaneous Revenue	<u> </u>	19,973,784	7,451,577
	General Revenue	156,322,792	140,176,660
Real Property Tax	_	235,500,000	241,447,788
	Total	391,822,792	381,624,448

BUDGET HIGHLIGHTS

The 2003 Adopted Budget reflects amendments made by the County Legislature. These changes are described in the Legislative Action section of the Budget document.

REVENUE DESCRIPTIONS

\$235,500,000

2002

2003

Real Property Tax

\$241,447,788

This is the tax levied on real estate owners for county purposes. In 2003 the levy increases based on an amendment made by the County Legislature.

See the Tax Analyses part of the budget for more information on the real property tax.

Property Tax Penalties

\$4,500,000

\$3,800,000

This represents the interest charges collected on overdue taxes as well as the interest, penalties and other charges attached to the original tax amount at the tax sale date (precedent to tax foreclosure action).

Payments in Lieu of Tax

\$5.160.000

\$4.800.000

The county receives designated payments, instead of taxes, from two major sources; Urban Development Corporation (UDC) subsidized housing projects and County of Monroe Industrial Development Agency (COMIDA) contract agreements. Payments in lieu of taxes serve as an incentive for industrial development and special types of residential construction. The payments change from year to year with the number of COMIDA contracts and the aging of existing contracts for which higher payments are required.

Sales Tax - County Share of First Three Cents (3%)

\$49,438,714

\$48,821,331

Of the 8% sales tax levied in Monroe County, 4% is levied by the state and 4% is levied by the county. (The county rate was 3% until September 1992, see below.) Of the county levy, the first 3% is allocated through a complex formula among the county, the City of Rochester, the towns, the villages and the suburban school districts within the county. The "First 3%" revenue item displayed here represents the portion of the 3% component that is allocated to the county government. The total amount of sales tax collection from the "First 3%" to be received is projected at \$277.7 million in 2003, an increase of approximately 1.5% above the revised estimated receipts for 2002. Based on the application of the Morin/Ryan sales tax distribution formula, the county will receive approximately 17.6% of total collections in 2003 or \$48.8 million.

See the Tax Analyses part of the budget for more information on the sales tax.

Sales Tax - Additional One Cent (1%)

\$67,847,070

\$67,003,752

Effective September 1, 1992 the county, as authorized by state law, increased the sales tax rate in Monroe County from 7% to 7.5%. An additional .5% was authorized effective March 1, 1993, bringing the rate increase to a full 1%. Under the current law, authorization for this 1% increase will end on November 30, 2002. Under this provision, after distributing 9.25% of the additional one cent to suburban school districts, towns and villages, the remaining balance will be divided between the City of Rochester and the county so that when added to the "first three cents" tax, the total share (4%) for the city and county will be equal. The total amount of sales tax collections from the 1% component to be received is projected at \$92.4 million in 2003, an increase of approximately 1.5% above the revised estimate for 2002. Based on the application of the 1% distribution formula, the county will receive approximately 72.5% of total collections in 2003, or \$67.0 million.

See the Tax Analyses portion of the budget for more information on the sales tax.

REVENUE DESCRIPTIONS-(continued)

Interest and Earnings - General Fund

\$4,890,000

2002

\$1,800,000

2003

This is interest earned on the investment of funds received prior to the time they are needed to meet current operating expenses. Funds available for investment are provided by revenues such as the property tax and sales tax. The income from the temporary investment of funds is a function of both prevailing interest rates and the amount of cash available for investment.

OTB Distributed Earnings

\$1,150,000

\$1,150,000

The Western Regional Off-Track Betting Corporation distributes 50% of its net revenues among participating counties on the basis of wagering originating in the respective counties. The remaining 50% is distributed based on population.

Refund Prior Year Expense

\$3.063.224

\$5,250,000

This generally results from the cancellation of expense liabilities from prior years. Examples include balances which become available when a prior year purchase order is canceled or when a reserve of prior year funds is liquidated. Also included are refunds from New York State for prior years claims for Social Services. Actual receipts from this revenue source can vary considerably from year to year.

MMIS Deposit Earnings

\$300,000

\$100,000

Under the Medicaid Management Information System (MMIS) the state withholds state and federal aid advances due the county to fund the local cost of the Medicaid program. Local money withheld by the state is deposited in an interest-bearing account and the interest is periodically remitted to the county.

Miscellaneous Revenue

\$19,973,784

\$7,451,577

This category includes revenue from rental of county property, commissions from minor sales not applicable to any specific department, revenue associated with the recovery of municipal tax refunds for erroneously assessed property and tobacco settlement residuals. Additional revenue will be realized from the disposition of selected surplus properties and from the receipt of deferred revenue and past due liens.

DEPARTMENT: Unallocated Revenue (090)
DIVISION: Debt Service Fund (9097)

DIVISION DESCRIPTION

This budget account was established to segregate the sources of unallocated revenue and appropriated fund balance that support the debt service fund.

BUDGET SUMMARY

		Amended		
		Budget 2002	Budget 2003	
Revenue				
Earnings on Capital Funds		1,600,000	575,000	
Interest & Earnings on Reserve for Bonded Debt	_	175,000	85,000	
	Total	1,775,000	660,000	
Appropriated Fund Balance				
Appropriated Fund Balance-Debt Service Reserve	_	830,000	0	
	Total	830,000	0	

NOTES:

- 1. The total of the two revenues on this page plus the revenues listed below, which are displayed in other parts of the budget, equal the total of revenue to the debt service fund which is displayed in the "Fund Summary and Tax Levy Computation" page in the Financial Summary section of this budget document:
 - Unallocated Expense (090), Water Authority Debt Service (3597)
 - Unallocated Expense (090), Greater Rochester Outdoor Sports Facility (1497)
 - Parks (088), Debt Service (5000)
- 2. The total of the Appropriated Fund Balance on this page plus the Appropriated Fund Balance applied to the Resource Recovery Facility debt service which is displayed in Unallocated Expense (090) Debt Service -Resource Recovery Facility (8297) equals the total of the appropriated fund balance to the Debt Service Fund which is found on the "Fund Summary and Tax Levy Computation" page in the Financial Summary section of this budget document.

<u>2002</u>	<u> 2003</u>
(<u>002</u>

Earnings On Capital Funds

\$1,600,000

\$575,000

This represents interest earned on the investment of funds borrowed for capital projects. Borrowed funds are invested until they are needed to pay project costs. The income from the temporary investment of funds is a function of both prevailing interest rates and the amount of cash available for investment.

Interest & Earnings on Reserve for Bonded Debt

\$175,000

\$85,000

This represents interest earned on investment of Reserve for Bonded Debt balances.

APPROPRIATED FUND BALANCE

Appropriated Fund Balance-Debt Service Reserve

\$830,000

\$0

When funds borrowed for a capital project exceed the final project cost, the balance must be applied to retire debt service in the future. Accordingly, excess fund balance on closed capital projects is held in the debt service reserve for bonded debt and applied against ensuing years debt service until exhausted.